

Message Text

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ACTION OES-04

INFO OCT-01 EUR-12 ISO-00 IO-10 ACDA-05 CIAE-00 INR-07

L-02 NSAE-00 NSC-05 FEAE-00 SP-02 PM-03 DODE-00 PA-01

USIA-06 PRS-01 AF-06 ARA-06 EA-06 NEA-09 /086 W

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P R 280839Z FEB 75

FM USMISSION IAEA VIENNA

TO SECSTATE WASHDC PRIORITY 5545

INFO AEC GERMANTOWN

AMEMBASSY BONN

AMEMBASSY CANBERRA

USMISSION GENEVA

AMEMBASSY LONDON

AMEMBASSY MOSCOW

AMEMBASSY NEW DELHI

AMEMBASSY OTTAWA

AMEMBASSY PARIS

USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 IAEA VIENNA 1735

EO 11652: GDS

TAGS: IAEA PARM TECH UK US

SUBJ: IAEA BOARD OF GOVERNORS FEB 26, 1975: UK

RESOLUTION ON PNE COMMITTEE

REF: A. STATE 40679 (NOTAL)

B. IAEA VIENNA 1439 (NOTAL)

C. IAEA VIENNA 1670 (NOTAL)

SUMMARY: BOARD DECIDED TO DEFER PNE RESOLUTION FOR CON-
SIDERATION OF SOME FUTURE BOARD MEETING. FIVE CO-SPONSORS
FOUND LITTLE SUPPORT AT BOARD FOR RESOLUTION ESTABLISHING
A COMMITTEE ON PNES AT THIS TIME. OPPOSITION FROM FRANCE,
SOVIET BLOC AND LA GOVERNORS CENTERED ON CONTENTION THAT
PROPOSAL WAS PREMATURE AND DESERVED FURTHER STUDY
BEFORE RECONSIDERATION. UK DEL EXPRESSED APPRECIATION
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FOR UNSUCCESSFUL US EFFORTS TO HELP UK, AT MEETING AND

IN CORRIDORS, ACHIEVE CONSENSUS WHICH COULD SALVAGE SOMETHING OF UK PROPOSAL. HOWEVER, THOUGH SHELVED, IT CLEAR TO MISSION WE HAVE NOT HEARD LAST OF THIS MATTER. END SUMMARY

1. IN PREPARATION FOR BOARD CONSIDERATION OF PNE COMMITTEE PROPOSAL, I MET FEB 24 WITH UK DEL (HERZIG, EDMONDS, JACKSON) TO DISCUSS OUR PROPOSED CHANGES IN OPERATIVE PARA 1(C) OF RESOLUTION (REF A). JACKSON, WHO HAD BEEN GIVEN TEXTS OUR PROPOSED CHANGES EARLIER, SAID THAT PRINCIPAL CO-SPONSORS OF RESOLUTION (FRG, JAPAN, AUSTRALIA) WERE OPPOSED TO ANY FURTHER CHANGES IN THIS PARA, BELIEVING THIS WOULD WRECK CHANCES OF RESOLUTION SURVIVING. I THEN INFORMED JACKSON, WHO HAD ALREADY BEEN TOLD BY SOVIETS OF THEIR OBJECTIONS TO RESOLUTION (REF C) THAT WE HAD HEARD THAT ARGENTINA, PAKISTAN AND INDIA ALSO HAD PROBLEMS WHICH SUGGESTED THAT THERE MIGHT BE DIFFICULTY IN ACHIEVING A CONSENSUS FAVORING ADOPTION. AS PERSONAL SUGGESTION, I SAID THAT UK MIGHT BE THINKING ABOUT AN ALTERNATIVE TO OUTRIGHT DEFERRAL WHICH WOULD SALVAGE SOMETHING OF THEIR COMMITTEE CONCEPT. ONE SUCH POSSIBILITY, I SUGGESTED, WOULD BE FOR BOARD TO ESTABLISH COMMITTEE ALONG LINES OF UK RESOLUTION BUT WHICH WOULD NOT BE CONVENED UNTIL CALLED FOR BY CHAIRMAN OF BOARD OF GOVERNORS AND DG. UK DEL APPEARED INTERESTED IN THIS POSSIBILITY. REGARDING OUR DESIRES ON 1(C), I WAS PREPARED TO MAKE CLEAR U.S. UNDERSTANDING OF THAT PARAGRAPH. AS WILL BE SEEN BELOW, THIS NECESSITY NEVER AROSE.

2. THOUGH LISTED AS LAST ITEM ON AGENDA, BOARD AGREED TO CHAIRMAN'S PROPOSAL (STIMULATED BY JACKSON) TO HOLD BRIEF INITIAL DISCUSSION OF PNE RESOLUTION (GOV/1719) EARLIER IN MEETING, UK INTENTION CLEARLY BEING TO SMOKE OUT OPPOSITION EARLY IN THE GAME. UK (JACKSON) THEREFORE INTRODUCED GOV/1719 FOLLOWING AGENDA ITEM 2. JACKSON CAUSED SOME CONFUSION ALMOST IMMEDIATELY WHEN, AFTER INITIAL INTRODUCTORY REMARKS, HE PROCEEDED TO READ TEXTUAL CHANGES INTO GOV/1719. CHANGES, WHICH ORIGINATED

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WITH INDIAN REP (MEHTA), WERE RELATIVELY INNOCUOUS BUT INTRODUCTION IN THIS MANNER WAS POOR SHOWING. PROPOSED CHANGES IN TEXT (REF B) WERE AS FOLLOWS (LATER PUBLISHED AS GOV/1719/MOD.. 1): QUOTE

(A) THE END OF PARAGRAPH 1(A) IS MODIFIED TO READ:
...TAKING FULLY INTO ACCOUNT THE WORK
ALREADY DONE IN THESE FIELDS BY TECHNICAL COMMITTEES

UNDER THE AUSPICES OF THE AGENCY;

(B) THE FOLLOWING NEW SUB-PARAGRAPH IS INCLUDED
AFTER PARAGRAPH 4(B):

(C) TO FURNISH THE COMMITTEE WITH ANY EXPERT
ASSISTANCE IT MAY REQUIRE, INCLUDING IF NECESSARY THE
ESTABLISHMENT OF FURTHER TECHNICAL COMMITTEES, AND TO
COORDINATE THE AGENCY'S PROGRAM IN THE FIELD OF PNE WITH
THE WORK OF THE COMMITTEE; END QUOTE

3. NEXT SPEAKER WAS CANADIAN GOVERNOR (BEESLEY) WHO
PROPOSED ENTIRELY NEW TEXTS FOR PREAMBULAR PARAS (A)
AND (B) AS FOLLOWS (GOV/1730): QUOTE

(A) REPLACE PARAGRAPH (A) BY THE FOLLOWING:

DEEPLY CONSCIOUS OF THE IMPORTANCE OF THE
OBJECTIVE OF THE AGENCY REFLECTED IN ARTICLE II OF ITS
STATUTE TO SEEK TO ACCELERATE AND ENLARGE THE CONTRIBUTION
OF ATOMIC ENERGY TO PEACE, HEALTH AND PROSPERITY
THROUGHOUT THE WORLD,

(B) ADD A NEW PARAGRAPH (B), READING AS FOLLOWS:

MINDFUL OF THE FURTHER OBJECTIVE OF THE AGENCY
AS REFLECTED IN ARTICLE II OF ITS STATUTE THAT IT SHALL
ENSURE SO FAR AS IT IS ABLE THAT ASSISTANCE PROVIDED BY
IT OR AT ITS REQUEST OR UNDER ITS SUPERVISION OR CONTROL
IS NOT USED IN SUCH A WAY AS TO FURTHER ANY MILITARY
PURPOSE,

(C) REDESIGNATE PARAGRAPHS (B) AND (C) AS (C) AND
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(D) RESPECTIVELY, END QUOTE

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L-02 NSAE-00 NSC-05 FEAE-00 SP-02 PM-03 DODE-00 PA-01

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FM USMISSION IAEA VIENNA

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INFO AEC GERMANTOWN

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C O N F I D E N T I A L SECTION 2 OF 2 IAEA VIENNA 1735

MISSION LEARNED THAT CANADIANS MADE THIS PROPOSAL IN ORDER DISUADE INDIANS FROM TABLING AMENDMENTS TO PRE-AMBULAR PARA (A) TO DELETE PHRASE QTE OR OTHER NUCLEAR EXPLOSIVE DEVICES UNQTE AND PREAMBULAR PARA (B) TO READ QTE MAY BE AVAILABLE TO ALL STATES MEMBERS OF AGENCY UNQTE, BOTH OF WHICH CHANGES WOULD HAVE COST UK SUPPORT OF COSPONSORS OF ITS RESOLUTION. IN ANY CASE, MEHTA DID NOT HONOR DEAL BUT RAISED THESE PROPOSALS AS INDIA'S "PREFERENCE".

4. EVEN BEFORE END OF THIS INITIAL DISCUSSION OF IDEA, IT WAS CLEAR THAT GOV/1719 WAS DOOMED FOR THIS MEETING OF BOARD. SUPPORTING STATEMENTS BY CO-SPONSORS (EXCEPT THAILAND, WHO JOINED GROUP AT LAST MINUTE) WERE FOLLOWED BY ONLY TWO BRIEF SPEAKERS (ZAIRE, SWITZERLAND) CLEARLY ENDORSING RESOLUTION. FRENCH RESREP (COUNSELLOR
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DEMENTHON) REDICULED PNE PROPOSAL AS "COMPLETELY PRE-MATURE" SINCE NO REQUESTS FOR PNE SERVICES NEVER RECEIVED AND SAID THAT WHILE PROPOSAL MIGHT NOT INTERFERE IN AGENCY'S WORK IN THIS FIELD, ITS "USELESSNESS" WOULD TARNISH AGENCY'S REPUTATION FOR SERIOUSNESS OF PURPOSE. COMMITTEE WOULD WASTE MONEY AS WELL AS TIME. DEMENTHON URGED BOARD POSTPONE CREATION OF COMMITTEE UNTIL NEED AROSE FOR IT OR, IF BOARD DECIDED OTHERWISE, TO CONVENE

COMMITTEE ONCE IN APRIL AND NOT AGAIN UNTIL MAJORITY OF MEMBERS OF COMMITTEE SO REQUESTED.

5. SOVIET GOVERNOR (MOROKHOV) DELIVERED LENGTHY STATEMENT REVIEWING AND ENDORSING AGENCY ACTIVITY IN PNE FILED, EXPRESSING DOUBT THAT A COMMITTEE WAS NEEDED. THERE WAS FAR GREATER NEED, HE CONTINUED, TO SUPPORT STUDIES UNDERTAKEN BY SECRETARIAT, PARTICULARLY THOSE WHICH WOULD DEAL WITH INTERNATIONAL AGREEMENTS UNDER ARTICLE V. SINCE, FURTHERMORE, MANY GOVERNORS HAD NOT HAD TIME TO STUDY GOV/1719 AND RECENTLY SUBMITTED AMENDMENTS, HE PROPOSED MATTER BE REFERRED TO DG FOR FURTHER STUDY. SIMILAR STATEMENTS MADE BY REPS OF HUNGARY, GDR AND BULGARIA.

6. ARGENTINE REP (ADEN) READ STATEMENT OF EVEN MORE CLEAR-CUT OPPOSITION TO GOV/1719, ATTACKING "AMBIGUITY" OF WORDING, FREQUENT MENTION OF NPT "WHICH HAS NO CONNECTION WITH AGENCY" AND NOTHING "DICHOTOMY" WHICH IT WOULD SET UP BETWEEN BOARD AND SECRETARIAT. PERUVIAN AND VENEZUELAN REPS DOUBTED URGENCY OF MATTER AND SUGGESTED NEED FOR MORE TIME TO STUDY PROPOSAL.

7. INDIAN GOVERNOR (MEHTA) SAID HIS GOVT WOULD SUPPORT ON CONDITION THAT WORK OF SECRETARIAT FULLY TAKEN INTO ACCOUNT, BUT RE-OPENED AMENDMENT PROCESS BY MAKING PROPOSALS INDICATED IN PARA 2 ABOVE, WHICH PHILIPPINE RESREP (SIAZON) OPPOSED, THOUGH EXPRESSING LUKEWARM SUPPORT OF RESOLUTION OTHERWISE.

8. AS MEETING RECESSED FOR LUNCH, IT WAS CLEAR TO UK DEL THAT CONSENSUS IN FAVOR WAS OUT OF THE QUESTION AND THAT ONLY ALTERNATIVE TO INDEFINITE DEFERRAL WAS SOMETHING CONFIDENTIAL

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ALONG LINES DESCRIBED PARA 1 ABOVE. DURING RECESS, UK DEL DISCUSSED WITH OTHER CO-SPONSORS A TEXT, DRAFT BY US DEL, OF ALTERNATIVE BOARD ACTION. TEXT AS FOLLOWS:

"IT WAS DECIDED TO ESTABLISH A COMMITTEE OF THE BOARD, OPEN TO INTERESTED MEMBERS OF THE AGENCY, TO BE KNOWN AS THE COMMITTEE ON NUCLEAR EXPLOSIONS FOR PEACEFUL PURPOSES TO CONSIDER THE WORK OF THE SECRETARIAT AND TO ADVISE THE BOARD ON PNE MATTERS ALONG THE LINES CONTAINED IN DOCUMENT GOV/1719. THE COMMITTEE WILL BE FIRST CONVENED AT THE CALL OF THE CHAIRMAN OF THE BOARD IN CONSULTATION WITH THE DIRECTOR GENERAL." REPS OF FRG AND AUSTRALIA REJECTED THIS COURSE, PREFERRING TO FIGHT IT OUT AT FUTURE BOARD MEETING. JAPANESE REP SAID HE COULD NOT ACCEPT IT WITHOUT INSTRUCTIONS. ONLY COURSE LEFT

AT THIS POINT WAS TO WITHDRAW AS GRACEFULLY AS POSSIBLE.

9. WHEN SUBJECT RE-OPENED AS AGENDA ITEM 6 NEAR CLOSE OF MEETING, SPANISH REP JOINED LIST OF SPEAKERS URGING POSTPONEMENT AND FURTHER STUDY. JACKSON THEN TOOK FLOOR TO ANNOUNCE THAT CO-SPONSORS PREPARED ACCEPT DECISION OF BOARD NOT TO APPROVE GOV/1719 AT THIS MEETING, BUT STATING UK VIEW THAT IN VIEW OF INTEREST SHOWN IN SUBJECT MATTER SHOULD BE REVERTED TO "AS SOON AS POSSIBLE," A PHRASE HE REPEATED SEVERAL TIMES. JACKSON EXPRESSED THANKS TO OTHER CO-SPONSORS AND, WITH NOD IN DIRECTION OF USDEL, "TO OTHERS FOR SUPPORT RECEIVED." AFTER OTHER CO-SPONSORS HAD SPOKEN IN SIMILAR VEIN, I DELIVERED STATEMENT ENDORSING DECISION OF CO-SPONSORS NOTING THAT DIVERSE VIEWS AMONG BOARD MEMBERS AND DECISION TO SEEK COMMON GROUND REFLECTED IMPORTANCE WHICH MEMBERS ATTACHED TO THIS ISSUE. LACK OF DECISION BY BOARD DID NOT REFLECT LACK OF INTEREST, BUT RATHER THE SERIOUSNESS WITH WHICH MEMBERS VIEW SUBJECT. US WOULD COOPERATE IN CONTINUING EFFORTS TO FIND A CONSENSUS.

10. COMMENT: UK DEL APPEARED GENUINELY TO APPRECIATE OUR EFFORTS TO BE HELPFUL WITHIN GUIDELINES OF OUR INSTRUCTIONS WHICH THEY WERE WELL AWARE PRECLUDED SPONSORSHIP OR LEADING PARTICIPANT ROLE IN DEBATE. THEY WERE ALSO AWARE OF RESERVATIONS WE HAVE LONG HAD WITH CONFIDENTIAL

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REGARD TO THE COMMITTEE CONCEPT. WHILE CONCEPT HAS BEEN SHELVED FOR TIME BEING, HOWEVER, IT IS NOT DEAD FOREVER. ATTITUDE OF BRITISH, AND EVEN MORE OF FRG AND AUSTRALIA, SUGGESTS CONCEPT WILL BE RAISED AGAIN, POSSIBLY AT SPECIAL BOARD MEETING CALLED AT TIME OF MID-APRIL MEETING OF A&B COMMITTEE. TAPE

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